

Message Text

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ORIGIN IO-13

INFO OCT-01 EUR-12 ISO-00 AID-05 EB-07 L-03 COME-00 TRSE-00

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INR-07 NSAE-00 SP-02 SS-15 NSC-05 SSO-00 NSCE-00

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EB/IFD/OSB--ADBRAMANTE (INFO)

L/UNA--MMATHESON (INFO)

COMMERCE--TFFIEDLER (INFO)

TREASURY--MFOWLER (INFO)

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FM SECSTATE WASHDC

TO AMEMBASSY VIENNA IMMEDIATE

INFO USMISSION USUN NEW YORK

USMISSION GENEVA

AMEMBASSY BONN

AMEMBASSY ROME

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VIENNA FOR UNIDO MISSION; ROME FOR FODAG

E.O. 11652: N/A

TAGS: UNIDO, PFOR, PORG, ECIN, EIND, EAID

SUBJECT: THIRD SESSION OF INTERGOVERNMENTAL COMMITTEE
(IGC III) ON DRAFTING UNIDO CONSTITUTION: EVALUATION AND
STRATEGY

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REF: STATE 158388

1. GIVEN VEHEMENCE WITH WHICH G-77 REJECTED GROUP B WEIGHTED VOTING PROPOSALS DURING SECOND SESSION OF IGC, DEPT. IS SURPRISED AND PLEASED BY G-77 APPARENT WILLINGNESS DURING FIRST WEEK OF IGC III TO CONSIDER PROGRAM/BUDGET PROCEDURES WHICH LEAD TO ESSENTIALLY SAME RESULTS AS WEIGHTED VOTING. THE APPARENT CENTRALITY OF THE PROGRAM BUDGET COMMITTEE (PBC) IN DETERMINING BUDGET LEVELS, THE COMPOSITION OF THE PBC WHICH GIVES GROUP B 36 OF THE VOTING STRENGTH, AND THE INABILITY OF THE GENERAL CONFERENCE TO CHANGE BUDGET LEVELS ARE EXAMPLES OF G-77 CONCESSIONS WHICH GIVE MAJOR CONTRIBUTORS AT LEAST AS MUCH CONTROL AS WOULD THE ORIGINAL GROUP B WEIGHTED VOTING PROVISIONS.

2. IF THE COMPLEMENTARY PROVISIONS FOR WHICH THE DELEGATION HAS BEEN INSTRUCTED TO NEGOTIATE IN SEPTELS TITLED "PBC SIZE, COMPOSITION, AND PROCEDURES" AND "PROCEDURES

FOR ASSESSED PORTION OF PROGRAM BUDGET" WERE ACHIEVED, A SIGNIFICANT MEASURE OF PROTECTION WOULD HAVE BEEN WON. IN SUCH A CASE, THE PROVISIONS OF ARTICLE 10 BIS (WHICH DENY ANY EXPENDITURE OF ASSESSED CONTRIBUTIONS FOR DIRECT STAFF COSTS OF ADMINISTERING TECHNICAL ASSISTANCE, I.E., TECHNICAL ASSISTANCE OVERHEAD)-AN IMPORTANT PROTECTION AGAINST EXCESSIVE BUDGET LEVELS--MIGHT BECOME NEGOTIABLE.

3. FROM THE BEGINNING, DEPT. INSISTENCE ON ART. 10 BIS HAS BEEN TO ADD ADDITIONAL COMPLEMENTARY MEANS OF PROTECTING U.S. FINANCIAL INTERESTS. IT IS ONE OF SEVERAL MEANS TO THAT END WHICH SHOULD BE USED AS NECESSARY RATHER THAN A THEORETICAL PRINCIPLE WHICH MUST BE APPLIED UNIVERSALLY FOR ITS OWN SAKE.

4. BEFORE CHANGING THE DEPT. INSTRUCTION OF INFLEXIBILITY ON ART. 10 BIS, HOWEVER, DEPT. MUST KNOW MORE DETAILS OF PROGRAM/BUDGET PROCEDURES AS OUTLINED IN VIENNA 5437, PARA 3, AND MUST KNOW THAT AGREEMENT HAS BEEN REACHED LIMITED OFFICIAL USE

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ON OTHER OUTSTANDING ISSUES OF THE COMPOSITION, VOTING, ETC., OF THE PBC AND THE INDUSTRIAL DEVELOPMENT BOARD.

5. A FEW OF THE MOST OBVIOUS UNCERTAINTIES ABOUT THE PROGRAM/BUDGET PROCEDURES, FOR EXAMPLE, INCLUDE WHETHER THE 2 LIMITATION ON THE IDB REVISION DURING SECOND READING OF THE PBC SUBMISSION APPLIES TO THE PBC BUDGET LEVEL OR THE ORIGINAL DIRECTOR GENERAL BUDGET LEVEL AND

WHETHER AFTER GC REJECTION THE PBC FORMULATES THE FINAL BUDGET. ACCEPTABLE ANSWERS TO SUCH UNCERTAINTIES WOULD BE THOSE WHICH WOULD PROVIDE THE MAXIMUM BUDGET CONTROL TO THE U.S. IN THE PBC WHERE GROUP B HAS MAXIMUM VOTING STRENGTH.

6. DEPT. THEREFORE AWAITS REPORTS OF PROGRESS IN MAKING SPECIFIC AGREEMENTS ON PROGRAM/BUDGET PROCEDURES BEFORE MODIFYING BASIC INSTRUCTION OF REFTEL. DELEGATION SHOULD EXERCISE EXTREME DISCRETION IN SHARING CONTENTS OF THIS BASIC STRATEGY UNTIL IT BECOMES CLEAR THAT CONDITIONS CALLING FOR CHANGE OF STRATEGY HAVE EMERGED. KISSINGER

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